

Message Text

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ACTION ACDA-10

INFO OCT-01 ISO-00 CIAE-00 NSAE-00 NSCE-00 SSO-00
USIE-00 INRE-00 ERDA-05 EUR-12 H-01 INR-07 IO-13
L-03 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SP-02
SS-15 TRSE-00 NSC-05 /083 W
-----048714 041053Z /12

O 040956Z JUL 77
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC IMMEDIATE 2249
RUEKJCS SECDEF WASH DC IMMEDIATE
INFO USMISSION NATO IMMEDIATE
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0365

E.O. 11652: XGDS
TAGS: PARM, ATO
SUBJ: MBFR: COMMENTS ON JUNE 30 FRG DRAFT GUIDANCE

REF: (A) NATO 6310 DTG 011237Z JUL 77
(B) STATE 152272 DTG 300139Z JUN 77

1. THIS MESSAGE PROVIDES SPECIFIC DELEGATION COMMENTS AND PROPOSALS KEYED TO TEXT OF AMENDED FRG DRAFT GUIDANCE AS TRANSMITTED REF. A.
2. TO MEET THE FRG DESIRE FOR STEPS, DELGATION PROPOSES THAT THE WEST CONCEDE THAT AIR MANPOWER DISAGGREGATION BE UNDERTAKEN AS A SECOND STEP FOLLOWING EXCHANGE AND INITIAL DISCUSSION OF GROUND FORCE DATA. THEREFORE WE PROPOSE THE EXISTING TEXT FOR PARA ONE BE MODIFIED TO READ AS FOLLOWS:
QUOTE BOTH SIDES, AGREEING THAT THE IMMEDIATE PURPOSE OF A FURTHER EXCHANGE OF DATA ON THEIR FORCES IS TO CLARIFY THE
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EXISTING DISCREPANCIES IN THE DATA ALREADY AVAILABLE, WILL PRESENT ON A RECIPROCAL BASIS ADDITIONAL DATA FIRST ON GROUND FORCE MANPOWER AND THEN ON AIR FORCE MANPOWER. AS A FIRST STEP, THEY WILL PRESENT THE FOLLOWING DATA ON GROUND FORCE MANPOWER TOGETHER. UNQUOTE

3. PARA ONE ALPHA: IN VIEW OF THE CONSENSUS AMONG THE

WESTERN DIRECT PARTICIPANTS OTHER THAN THE FRG TO ELIMINATE THE STEP-BY-STEP APPROACH IN THE DISAGGREGATION OF GROUND FORCES, IT IS PREFERABLE TO DELETE STEP A. HOWEVER, IF THERE IS TACTICAL ADVANTAGE IN PRESERVING SOME OF THE LANGUAGE OF STEP A FOR FACE SAVING PURPOSES, WE WOULD EITHER SUPPORT THE UK FOOTNOTE OR DELETE THE BRACKETED LANGUAGE IN ORDER THAT THE ENTIRE ISSUE OF EXCHANGING DATA ON THE NUMERICAL STRENGTH OF DIVISIONS, BOTH INDEPENDENT AND ARMY SUBORDINATE, COULD BE ADDRESSED IN ONE SECTION, I.E. PARA ONE CHARLIE. IT IS LIKELY THAT THE EAST'S NEGATIVE POSITION ON PROVIDING DATA ON INDEPENDENT DIVISIONS WILL BE THE SAME AS ITS POSITION ON PROVIDING DATA ON DIVISIONS SUBORDINATE TO ARMIES, BECAUSE EASTERN AGREEMENT WOULD APPEAR TO COMMIT THE EAST IN ADVANCE TO PROVIDE DATA ON THE STRENGTHS OF ALL PACT DIVISIONS. THUS, IT WOULD NOT BE TIMELY TO MAKE SUCH A PROPOSAL WHEN INITIALLY PRESENTING THE WESTERN APPROACH TO THE NEXT STEP IN THE DATA DISCUSSION.

4. PARA ONE CHARLIE: THIS SECTION COULD BE BROUGHT INTO ACCORD WITH WASHINGTON AGENCIES GUIDANCE PARA 4 REF B BY REPLACING ENTIRE FRG SUBPARA WITH UK FOOTNOTE 2, WITH THE LANGUAGE OF THE UK FOOTNOTE TO BE INTRODUCED BY THE FOLLOWING LANGUAGE QUOTE

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O 040956Z JUL 77
FM USDEL MBFR VIENNA
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INFORM THE EAST THAT THE WESTERN DELEGATIONS ARE PREPARED TO EXCHANGE DATA ON THE STRENGTH OF DIVISIONS AS NEEDED TO OBTAIN FURTHER CLARIFICATION OF DATA DISCREPANCIES. UNQUOTE.

5. PARA ONE DELTA: IN ADDITION TO DELETING BRACKETED LANGUAGE, WE WOULD PROPOSE THE FOLLOWING LANGUAGE FOR THE FIRST SUBTIC TO DIMINISH THE ALLIANCE-TO-ALLIANCE CONNOTATION OF THE CURRENT TEXT: QUOTE THE OVERALL FIGURE FOR THE ACTIVE DUTY MILITARY GROUND FORCE PERSONNEL OF WESTERN PARTICIPANTS ASSIGNED TO MULTILATERAL HEADQUARTERS UNQUOTE.

6. PARA TWO: THE FRG LANGUAGE ON AIR MANPOWER IS TAUTOLOGICAL. IN ESSENCE IT SAYS, IF THE EAST REJECTS THE WESTERN PROPOSAL, THE AHG MAY REPEAT IT. HOWEVER, IN LINE WITH MEETING FRG DESIRE FOR STEPS WE SUGGEST THE FOLLOWING LANGUAGE AS A SUBSTITUTE FOR ALL OF PARA TWO RATHER THAN SUPPORTING THE UK TERM QUOTE IMMEDIATELY UNQUOTE.

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BEGIN TEXT. ALLIED NEGOTIATORS SHOULD ALSO STATE THAT THEY WILL EXCHANGE DATA ON AIR MANPOWER AFTER AN EXCHANGE AND INITIAL DISCUSSION OF GROUND FORCE MANPOWER HAS TAKEN PLACE. END TEXT.

7. PARA THREE: IN LIGHT OF GROWING CONSENSUS IN SPC, DELEGATION URGES THAT PRESENT BRACKETS ON THE FRG TEXT BE RETAINED UNTIL SUCH TIME AS AN OTHERWISE SATISFACTORY GUIDANCE IS AGREED, SO THAT FRG WILL REALIZE THAT IT CANNOT GAIN AGREEMENT ON THIS POINT UNLESS IT DROPS ITS STEP BY STEP APPROACH.

8. THE REVISIONS OUTLINED ABOVE WOULD RESULT IN GUIDANCE WHICH ACCEDES TO VIRTUALLY ALL FRG DESIDERATA. IT WOULD NOT REQUIRE THE TABLING OF NATIONAL TOTALS ALTHOUGH THAT IS THE PREFERRED APPROACH OF ALL OTHER DIRECT PARTICIPANTS. IT INCORPORATES THE CONCEPT OF INTERNATIONAL STAFFS. IT PROVIDES A TWO STEP SCENARIO DROPPING THE EARLIER IS TEXT WHICH PERMITTED SIMULTANEOUS EXCHANGE OF AIR MANPOWER. FINALLY IT ACCEPTS FRG LANGUAGE ON THE NATIONAL AND UNIT REDUCTION COMMITMENT DISCLAIMERS. IN LIGHT OF THESE MOVES TO MEET FRG DESIRES, CONTINUED ALLIED INSISTENCE THAT GROUND FORCE DATA BE TABLED TOGETHER IS A MINIMUM QUID PRO QUO FROM THE FRG AS WELL AS A MINIMUM REQUIREMENT FOR NEGOTIABILITY WITH THE EAST. RESOR

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, TEXT, MUTUAL FORCE REDUCTIONS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Sent Date: 04-Jul-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MBFRV00365
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: REF: 77 NATO BRUSSELS 6310
Executive Order: X2
Errors: N/A
Expiration:
Film Number: D770237-0602
Format: TEL
From: MBFR VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770794/aaaaddog.tel
Line Count: 162
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: ba325171-c288-dd11-92da-001cc4696bcc
Office: ACTION ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 77 STATE 152272
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1972446
Secure: OPEN
Status: NATIVE
Subject: MBFR: COMMENTS ON JUNE 30 FRG DRAFT GUIDANCE
TAGS: PARM, GE, NATO
To: STATE DOD
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/ba325171-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009